

The Economics of Household Air Pollution

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1 **Abstract**

2 Traditional energy technologies and consumer products contribute to household well-being in
3 diverse ways, but often also harm household air quality. This paper reviews the problem of
4 household air pollution (HAP) generation at a global scale, focusing particularly on the negative
5 effects of traditional cooking and heating. Drawing on the theory of household production of
6 improved health, we illustrate the ambiguous relationship between household utility and
7 adoption of behaviors and technologies that decrease air pollution. We then review how the
8 theory relates to the seemingly contradictory findings emerging from the literature on
9 household demand for clean fuels and stoves. In conclusion, we describe an economics
10 research agenda to close the knowledge gaps so that policies and programs can be designed
11 and evaluated to solve this critical global problem.

12

13 **Keywords:** Air quality, household cooking, respiratory illness, health behavior, household
14 production

15

16 **JEL Codes:** D13, I12, I31, O13, Q40, Q53

17 **1. Introduction**

18 Approximately 80% of the air humans' breathe during their lifetime occurs indoors – at home,
19 work or school. Decisions about cooking and heating fuels, furnishings and consumer
20 technologies, and building materials and configurations therefore can have consequences for
21 human health (Huang et al., 2013). Furthermore, much of this inhaled air occurs inside
22 dwellings because people spend many of their living hours inside the home (Sundell, 2004,
23 Bureau of Labor Statistics, 2014). On a global scale, household air pollutants (HAP) pose the
24 most important indoor air quality challenges, because of the number of people affected, the
25 range of contaminants involved, and the severity of the risks involved (Table 1). The negative
26 health impacts of indoor air quality include acute and chronic disease risks such as asthma,
27 respiratory infection, cardiovascular disease, and cancer.

28 [Table 1 about here]

29 This review focuses on the economics of the HAP problem. Because households have a say over
30 housing design and technologies, an economic conception of the problem begins from the idea
31 that individuals make choices – about home design and the use of indoor technologies – that
32 account for the private impacts (both positive and negative) that these generate. Not all factors
33 are controllable, however, and poor outdoor air quality, for example, can constrain attempts to
34 avoid HAP. For example, in developing country urban centers, such as Beijing, Dakar and Cairo,
35 average annual PM₁₀ concentrations are more than five times the average annual concentration
36 (20 µg/m³) recommended as healthful by the World Health Organization (Figure 1). Levels in
37 Karachi, Kabul and Delhi are 10 – 15 times the recommended level and some cities have even
38 greater concentrations. This contrasts with most cities in Europe, United States and Japan,

39 which are below or near the guideline (WHO, 2006, WHO, 2014a); stepping outdoors in lower
40 income countries therefore certainly does not guarantee a breath of fresh air. In addition, other
41 outdoor environmental hazards, such as poor water quality and conditions of chronic food
42 insufficiency, may make people more vulnerable to diseases caused by HAP.

43 HAP occurs in all regions of the world and at all income levels. Still, as we will see, its effects are
44 most acute among households living in regions where use of commercial fuels (i.e., gas and
45 electricity) for cooking and heating is limited. Commercial fuels tend to generate limited HAP
46 because they either: 1) burn efficiently and completely when used indoors, as in the case of
47 biogas or LPG; or 2) in the case of electricity, are generated through combustion (e.g. coal) or
48 other processes (e.g. wind or hydropower) that take place outside the home. As of 2013 about
49 three-fifths of the global population used gas or electricity for cooking (Smith et al., 2013, IEA,
50 2012). The rates of use of such cleaner-burning household fuels show a strong positive
51 association with indicators of socio-economic status, both within and across countries. This
52 observation serves to motivate our primary focus on the HAP challenges in low and lower-
53 middle income countries, and our lack of attention to other issues related to indoor air (e.g.,
54 occupational health). To further focus this paper, we also omit discussion of environmental
55 tobacco (i.e. “second-hand”) smoke; the economics of smoking in general are reviewed
56 elsewhere (Chaloupka and Warner, 2000).

57 We also note that HAP is typically co-produced, at least in the case of half the world’s
58 population, generating two major non-health externalities at two different scales: (i) the
59 degradation of local and regional forests and air quality; and (ii) global warming because of the
60 climate-forcing caused by the black carbon that is emitted from incomplete burning of biomass.

61 These impacts are discussed elsewhere (Ramanathan and Carmichael, 2008, Bailis et al., 2014,
62 Venkataraman et al., 2005), but add to the urgency of understanding how to induce household
63 cooperation to reduce production of HAPs that will in turn deliver regional and global benefits.

64 The remainder of the review is structured as follows. In Section 2, we discuss the magnitude
65 and range of health impacts of HAP. Although we do not review all contaminants or discuss all
66 literature, we argue that the most important HAP problems in the world today stem from use
67 of solid fuels and inefficient stoves by about 3 billion people in low income countries. We
68 therefore primarily orient our subsequent discussion around HAP concerns in poor countries. In
69 Section 3, we present a stylized model that serves to illustrate how a household might make
70 choices that generate potentially dangerous levels of HAP. We use the model to highlight the
71 important role of biophysical constraints (e.g., the link between HAP and health), income and
72 prices of polluting technologies, information and knowledge, markets and institutions, and
73 preferences and social norms related to the behaviors that generation HAP. Section 4 then
74 reviews the empirical literature to which the model speaks. We focus on a number of issues
75 that have been overlooked in economics. The paper concludes in Section 5 with a brief
76 summary of our findings and of the knowledge gaps that help define a future research agenda.

77

78 **2. Background**

79 This section discusses the range of HAP issues that have received attention in the published
80 literature. We begin with a broad overview of the problems, but reviewing all contaminants of
81 concern is beyond the scope of this paper. Nonetheless, to cover a diversity of pollutants of
82 widespread popular interest and for the sake of comparison, we offer brief detailed discussions

83 of three contaminants that have received significant attention in rich countries: mold, radon
84 and formaldehyde. Given the clear differences in magnitudes of the health concerns posed by
85 different sources of HAP, we ultimately narrow our focus to the effects of household use of
86 solid fuels.

87 *2.1. Overview of HAP issues*

88 A wide variety of household air pollutants have been identified as posing significant threats to
89 human health (Table 1). Some of these (e.g. formaldehyde, volatile organic compounds) come
90 mainly from consumer products or materials used in home construction. Others (e.g.,
91 particulate matter (PM), nitrogen dioxide, polycyclic aromatic hydrocarbons) are primarily
92 generated from combustion processes occurring within a household, for example from cooking
93 or heating. Finally, a third category of contaminants comes from natural sources (e.g., radon) or
94 biological sources that occur around the home, for example mold, insect or other animal
95 sources.

96 With the notable exception of the by-products of in-home combustion, which we address
97 further below, the effects of most of these contaminants have been studied primarily in higher
98 income settings.¹ The literature has documented clear associations between various
99 contaminants and a range of illnesses, particularly among children and other vulnerable
100 populations. The most significant evidence among the contaminants unrelated to combustion
101 pertains to the health effects of exposure to mold, radon and formaldehyde.

¹ This is not to say that such contaminants are not also a problem in less developed countries; however they have hardly been studied in those contexts.

102 Mold in the home is caused by dampness and may affect people via transmission through the
103 air. Mold exposures are very common around the world, because indoor dampness is quite
104 common, in some regions rising to 60% (Jaakkola et al., 2013). Rayner (1996), for example,
105 notes that 20% of the UK housing stock has significant dampness and mold, while Howden-
106 Chapmen et al. (2005) report that 35% of their New Zealand respondents indicate they have
107 mold in their homes. This contaminant is thought to contribute to several common health
108 conditions such as asthma and rhinitis², and the Centers for Disease Control have concluded
109 that excessive exposure to mold can have negative effects regardless of the type of mold
110 (Weinhold, 2007). Clear causality has been difficult to show, however, because studies
111 documenting associations between mold and health impacts often rely on respondent recall
112 and visual and/or smell tests for mold presence (Bellanger et al., 2009, Zock et al., 2002,
113 Rabinovitch, 2012).

114 Several recent studies have, however utilized more sophisticated mold measurement methods
115 or have implemented randomized control trials (RCTs) of mold control interventions, allowing
116 for better causal inference. Two are particularly noteworthy. First, papers from the Cincinnati
117 Childhood Asthma and Air Pollution Study tighten the link between mold exposure during
118 infancy and childhood asthma, by taking mold samples rather than relying on self-reports of
119 mold presence (Reponen et al., 2011, Vesper et al., 2006, Vesper et al., 2007, Cho et al., 2006).
120 Researchers followed newborn children until the age of 7, taking baseline mold samples shortly
121 after birth. Reponen et al. (2011) report that 24% of sampled children in the greater Cincinnati
122 area had asthma and that infant exposure to three particular species of molds was positively

² Rhinitis, for example, has been estimated to affect between 10% and 40% worldwide, while asthma and environmental allergies affect 6% and 20% of Americans, respectively (Fisk, 2000).

123 associated with asthma at age 7. The magnitude of the effect of mold is unclear, however.
124 Second, Burr et al. (2007) conduct an RCT of mold control within a group of asthma patients. In
125 treatment households indoor mold was removed, fungicide applied and a fan installed in the
126 attic. They conduct surveys and measure peak respiratory flow at baseline, after 6 months and
127 one year after baseline, and conclude that “although there was no objective evidence of
128 benefit, symptoms of asthma and rhinitis improved and medication use declined following
129 removal of indoor mould. It is unlikely that this was entirely a placebo effect.”

130 Radon is a naturally occurring, odorless, radioactive gas that originates from uranium found in
131 soils and rocks. Most studies of radon exposure risk focus on those exposed to high
132 concentrations, such as underground miners and people living near mines. This research offers
133 clear evidence that exposure to radon can cause lung cancer, which is the most deadly form of
134 cancer (Sainz et al., 2009, Tracy et al., 2006). In fact, there is believed to be no concentration
135 level that does not elevate lung cancer risks (Pacheco-Torgal, 2012). The World Health
136 Organization has therefore identified an action level of 250 Bq/m³, which generally can only be
137 reached indoors, and a limit of 100 Bq/m³ to minimize health risks (WHO, 2009). Average
138 indoor radon concentrations measured in select countries are presented in Table 2; these
139 average levels suggest that radon exposure may be an important HAP problem in many
140 buildings and homes, and particularly in basements.

141 [Table 2 about here]

142 Radon exposure is believed to be the second most important cause of lung cancer after
143 smoking, causing an estimated 21,000 US deaths per year out of the approximately 157,000

144 total US lung cancer deaths, which is also similar to the ratio in Canada (Lantz et al., 2013,
145 USEPA, 2014a, Tracy et al., 2006). What is perhaps under-appreciated in the popular discussion
146 about radon, however, is that radon-related lung cancer and smoking are highly correlated,
147 which suggests that there may be important disease-causing synergies between smoking and
148 radon exposure (Lantz et al., 2013). Indeed, 86% of US radon-related lung cancer deaths
149 occurred in smokers and 90% of Canadian radon deaths were among smokers (Lantz et al.,
150 2013, Tracy et al., 2006). In the US there are only approximately 2900 annual radon-related
151 lung cancer deaths among those who have never smoked (USEPA, 2014a). Table 3 presents
152 estimated excess mortality for smokers and never-smokers.

153 [Table 3 about here]

154 Because children rarely smoke, focusing on children therefore eliminates an important
155 potential factor that could confound the relationship between radon and cancer. Tong et al.
156 (2012) conduct a comprehensive review of the empirical literature on radon exposure and
157 childhood leukemia. They conclude that the literature generally finds a positive association,
158 though there have been relatively few large-scale studies and radon measurement methods
159 vary across the literature, potentially confounding results. On the other hand, a recent cohort
160 study of almost 1.3 million Swiss children found no association between radon concentration
161 and malignancies of any kind (median 77.7 Bq/m³ and 90th percentile was 139.9 Bq/m³) (Hauri
162 et al., 2013). This collective body of evidence suggests that radon likely does have negative
163 consequences for health, but that these likely make up a relatively small fraction (perhaps 10%
164 at most) of the 1 million annual global lung cancer deaths.

165 Finally, formaldehyde is a naturally occurring compound that is present in the natural
166 environment at about 1 $\mu\text{g}/\text{m}^3$. In outdoor urban environments with heavy vehicle traffic,
167 concentrations can reach 100 $\mu\text{g}/\text{m}^3$ (Nielsen and Wolkoff, 2010), however, and it is often
168 found at high concentrations indoors as well. This is because formaldehyde is used in press
169 wood products, such as plywood, that require resins in their manufacture, and that are
170 commonly used in home construction, cabinetry, and furniture. Formaldehyde is also in flooring
171 and carpeting, as well as numerous consumer products, such as deodorizers, mothballs,
172 deodorants, facial moisturizers and hair conditioners (Hun et al., 2010, Huang et al., 2013).

173 Formaldehyde is considered to be a potent respiratory irritant and the USEPA classifies it as a
174 probable human carcinogen (USEPA, 2014b). Duong et al. (2011) conduct a meta-analysis of 18
175 studies that finds some evidence of a linkage between formaldehyde exposure by pregnant
176 women and child development. This chemical is the subject of a variety of guideline levels
177 worldwide; for example the state of California has set strict chronic reference levels at 9 $\mu\text{g}/\text{m}^3$
178 (Hun et al., 2010), while the World Health Organization has established a guideline value of 100
179 $\mu\text{g}/\text{m}^3$ for 30 minute indoor exposures. Reviews of scientific and dose-response studies point to
180 levels ranging from 98 to 123 $\mu\text{g}/\text{m}^3$ as preventative for respiratory irritation and carcinogenic
181 effects in indoor environments (Nielsen and Wolkoff, 2010, Golden, 2011). In general, such
182 concentrations are considered unlikely in most settings, although they may occur where highly
183 formaldehyde-intensive construction materials are used.³

³ For example in the US prior to the 1982 ban on urea foam formaldehyde insulation (UFFI). Shortly after the ban, in the mid-1980s, studies of condominiums found formaldehyde concentrations of 80-90 ppb, whereas studies in the 2000s found concentrations of 15 to 36 ppb in newly manufactured homes constructed after the ban (CDC, 2014).

184 Thus, it seems clear that contaminants such as formaldehyde, radon, and mold can have
185 significant negative effects on health. Putting the numbers in perspective, it would seem that
186 radon might contribute to at most 10% of the burden of disease related to lung cancer, which
187 itself ranks 16th on the list of causes listed in the global burden of disease (Lozano et al., 2012),
188 and perhaps to other cancers. Mold clearly aggravates asthma, which ranks 42nd on the list,
189 while the effects of formaldehyde are difficult to quantify but would appear to be
190 geographically limited. This is less true for the case of combustion of solid fuels, which affects
191 billions of people worldwide, and is the issue we consider in more detail in the section below.

192 *2.2. The challenge of household use of solid fuels*

193 Approximately 1.3 billion people, mostly living in low-income countries, do not have access to
194 household electricity. These and many more – globally about 2.8 billion people (0.5 billion in
195 urban areas) or 40% of the world population – often find commercial fuels to be too expensive
196 or too irregularly supplied to use for cooking and heating. Instead, they rely on solid fuels like
197 coal, fuelwood, dung and charcoal that are combusted inside their homes to meet their needs
198 (Jeuland and Pattanayak, 2012, Grieshop et al., 2011, Smith et al., 2013). About 52% of the
199 world population that uses solid fuels today lives in India and China, and another 21% lives in
200 Sub-Saharan Africa (Smith et al., 2013). Without dramatic changes in policies, the global
201 number of such people is projected to remain roughly constant through 2030 at 2.7 billion
202 people or 1/3 of the world population (IEA, 2012). Most of the projected continued reliance on
203 solid fuels is due to increases in the lowest-income countries in Sub-Saharan Africa and Asia
204 even as solid fuel use in higher income countries declines (Figure 2).

205 [Figure 2 about here]

206 Solid fuels tend to be self-collected or more affordable than cleaner-burning commercial fuels,
207 and are easy to use in the traditional stoves that were developed specifically to handle solid
208 fuels. As a result, those who live in rural areas of low and lower-middle income countries rely
209 heavily on solid fuels (Bluffstone and Toman, 2014). The particular fuels, of course, vary across
210 locations. For example, coal is commonly used in China and some parts of India, while charcoal
211 is burned in urban areas of East Africa and dung and fuelwood are used in much of India and
212 Nepal (Smith et al., 2013). Yet even among households with access to commercial fuels, in
213 many settings there is continued substantial use of solid fuels in cooking and heating, due to
214 their relative cost advantage, user preferences and unreliable stove or fuel availability
215 (Heltberg, 2004, Masera et al., 2000). Table 4 presents average household-level use of solid
216 fuels in 8 countries using World Bank LSMS data. It illustrates the well-known correlation
217 between higher income and lower use of solid fuels, but also highlights that the transition to
218 clean-burning commercial fuels is typically incomplete (Heltberg, 2003, Heltberg, 2004). Fuels
219 and the technologies that use them therefore tend to be “stacked”, with households mixing
220 technologies and fuels. For example, an urban household will often have and regularly use
221 biomass, electric and LPG stoves (Masera et al., 2000).

222 [Table 4 about here]

223 Combustion of solid fuels in traditional or even higher efficiency cookstoves is incomplete and
224 can generate high levels of HAP. The pollutants released include particulates, carbon monoxide,
225 nitrogen oxide and organic air pollutants such as benzene, formaldehyde, and polycyclic
226 aromatic hydrocarbons (PAHs) (Smith et al., 2013, American Lung Association, 2011).
227 Alarmingly, particulate concentrations in developing country kitchens where wood or other

228 biomass is burned have been found to be 10-30 mg/m³ (Eisner et al., 2010). The WHO PM₁₀
229 guideline for acute exposures is 50 µg/m³ (WHO, 2006).

230 When inhaled, the pollutants emitted during biomass burning are known to cause various
231 diseases, including lower respiratory infections (LRI) such as pneumonia, chronic obstructive
232 pulmonary disease (COPD), cardiovascular disease, and cancers. Exposures typically start in
233 utero and continue through childhood and into adulthood, which implies that cumulative
234 lifetime exposures can be very high. This may be especially true for women who tend to be
235 more heavily involved in cooking.

236 The research suggests that the effects of HAP from solid fuel combustion are substantial, but
237 there are major unknowns related to specific consequences. Most evidence comes from
238 observational studies (Bruce et al., 2000, Dherani et al., 2008), which raises the possibility of
239 confounding by omitted variables or selection on unobservables, and bias of impact estimates
240 up or down (Mueller et al., 2011). The negative impacts of PM_{2.5} and carbon monoxide on
241 birth weight, child respiratory health (e.g. acute lower respiratory illness (ALRI) and pneumonia
242 in particular) and mortality are perhaps best documented (Edwards and Langpap, 2012, Smith
243 et al., 2000, Gajate-Garrido, 2013, Mishra et al., 2004), while effects on long-term cognitive and
244 physical development remain uncertain. With respect to chronic impacts, a number of studies
245 have used spirometry to demonstrate the association between biomass fuel combustion and
246 the development of chronic bronchitis and COPD in women, evidence that is supported by
247 exposure-response experiments (Eisner et al., 2010). The evidence for cardiovascular disease
248 (Baumgartner et al., 2011) and lung cancer (Zhang and Smith, 2007, Smith et al., 2014) is
249 somewhat more limited. In addition, few studies explicitly consider the interactions between

250 ambient and household air quality, and often fail to find significant differences (Lewis et al.,
251 2014b).

252 Recent global burden of disease (GBD) calculations, based exclusively on the impacts of
253 particulates for which the best evidence exists, argue that about 3.5 million premature deaths
254 are caused each year by HAP stemming from the indoor combustion of solid fuels (Lim et al.,
255 2013).⁴ An additional 0.5 million deaths are attributable to the particle emissions that migrate
256 from homes into the outdoor environment, where they represent 16% of total outdoor
257 concentrations (Smith et al., 2013). Thus the WHO estimates total deaths due to HAP at 4.3
258 million, which is more than the 3.7 million total premature deaths attributable to ambient air
259 pollution (WHO, 2014b). All but 20,000 of these deaths are in low and middle-income countries,
260 and the global burden of DALYs per capita due to outdoor air pollution (OAP) pales in
261 comparison to that attributable to indoor air (WHO, 2007) (Figure 3). Approximately 3.6 million
262 premature deaths occurred in Asia and the western Pacific and 580,000 in Africa. Among the
263 diseases linked to harmful HAP, lower respiratory infection (LRI) (not all attributable to HAP) is
264 believed to cause an annual loss of 147 million DALYs (or 6% of total global BOD), which is
265 second only to ischaemic heart disease.⁵ In 2000 and 2011, LRI was the primary cause of
266 reduced DALYs worldwide (WHO, 2014b, WHO, 2013).

267

⁴ The mortality and burden of disease numbers are therefore almost surely underestimates of the health consequences of HAP, given that other pollutants in HAP affect health (and the environment) in ways that are only beginning to be understood.

⁵ The disability-adjusted life year (DALY) is a standard way of quantifying the effects of diseases on human well-being. The first component of a DALY is the estimated mortality effect of disease, which is referred to as Years of Life Lost (YLL). The second component of disease impact is years lost due to disability (YLD), which captures the morbidity and infirmity associated with disease. These two components when added together comprise the DALY burden of disease (WHO, 2013).

268 3. A conceptual model for the production of household air quality

269 3.1. Basic formulation

270 In this paper, we apply a largely micro-level perspective to help 1) explain patterns observed in
271 the global data on household exposure to HAP and its associated health burden and 2) motivate
272 more nuanced thinking about the effects of interventions to reduce these. This approach
273 accommodates a focus on the production of improved air quality and health as an individual or
274 household decision that is nonetheless affected by external factors and agents. Building on
275 more fundamental work in health and environmental economics, our conceptual model starts
276 from the idea that the decision to invest in preventive health or environmental improvements
277 involves a tradeoff with consumption of other goods and leisure (Grossman, 1972, Pattanayak
278 and Pfaff, 2009). In the model, individuals or households maximize utility (u) by allocating
279 resources – time and money – to these separate domains. Therefore, initial endowments of
280 these resources constrain behavior, and influence the extent of investment in environmental
281 quality, which requires a mix of inputs, and spending on consumption.

282 In mathematical terms, we start with modifications to the Lagrangian (\mathcal{L}) corresponding to the
283 basic utility maximization problem for the case of binding time and health-production
284 constraints that is described in Pattanayak & Pfaff (2009) – henceforth P&P:

$$\begin{aligned} \mathcal{L} = \max u [\theta, l, c, a, s(a, A, G, e), e(a, c, A, G, E)] - \lambda[f(a, t, m, k)] - \gamma[g(a, c, t, m, k)] \\ + \mu[y - c - pm - rk + w(24 - s - l - t)] \end{aligned} \quad (1)$$

285 where l is leisure, c is consumption, a represents risk averting behavior, s represents time
286 spent sick, e is household environmental quality, and θ represents a set of preferences that

287 affect the concavity and shape of the utility curve. Sickness s (produced by the health
288 production function f) is decreasing in household environmental quality e and household
289 averting, as well as aggregate community averting A and government action to reduce pollution
290 G . In addition, the latter three factors – α , A , and G – plus ambient environmental quality E and
291 consumption c collectively influence household environmental quality through the production
292 function for environmental quality g . Household environmental quality is increasing in α , A , G
293 and E , but decreasing in c , since we assume that consumption generates pollution, through
294 channels such as harmful cooking emissions or the use of building or other materials that
295 release toxic chemicals (e.g., formaldehyde) into a household’s living space. Both the health and
296 environmental quality production functions are assumed to be twice differentiable, continuous,
297 and convex.

298 Turning to the constraints facing households, potential averting is restricted by (and increasing
299 in) inputs of time t , material m , and knowledge k . The allocation of these inputs is subject to
300 typical time and money budget constraints. The income budget, made up of exogenous income
301 and wages obtained through work hours compensated at a wage rate w , is devoted to
302 consumption, purchase of averting materials with price p , and acquisition of knowledge, which
303 has unit cost r . The 24-hour time budget is allocated to leisure, time spent on risk averting, and
304 time spent sick.

305 *3.2. The model as it relates to the HAP problem*

306 The model accommodates a set of issues that are important for understanding the basic
307 challenges associated with household air quality, which we discuss in more detail in this
308 section, before turning to implications.

309 First, it includes an explicit link between household environmental quality and health on the
310 one hand, and community (e.g., ambient) environmental quality, on the other, a link that is
311 established through both behavioral and physical mechanisms. For example, ambient air quality
312 – influenced by a mix of industrial, non-industrial sources and natural sources such as radon –
313 affects household air quality (and vice versa) because home building materials are often
314 porous; this constitutes a direct physical connection (Baumgartner et al., 2014). Behaviors are
315 also critical, however, since householders may react to poor air quality inside the home by
316 spending more time outdoors or open windows to increase ventilation, or alternatively may
317 seal their homes more completely, thereby affecting exposures. This link also highlights the
318 important and recent emphasis in the exposure science literature on the difficulty of separating
319 indoor and outdoor air quality in many real world settings (Smith et al., 2014).

320 Second, the model allows for a very general connection between environmental quality and
321 disease risks. More specifically, poor environmental quality that generates health risks (e.g.,
322 poor sanitation that leads to diarrheal diseases) that seem unrelated to air quality could in fact
323 render the latter more severe, if these other diseases decrease household resilience to health
324 risks. Faced with multiple serious disease risks, a household may choose low averting
325 investment if it is unable to sufficiently reduce the whole set of risks to deliver good health
326 (Yarnoff, 2011). Alternatively, averting (or community averting) that successfully reduces health
327 risks may lead to reduced investment in future prevention due to the prevalence elasticity of
328 demand (Ahituv et al., 1996, Pattanayak et al., 2006).

329 Third, averting enters the utility function directly as well as through improved environmental
330 quality and reduced illness. This is important because of joint production aspects of activities

331 that emit air pollution, as well as potential psychic benefits of averting. For example, many
332 important social interactions among householders may occur around activities of cooking and
333 eating; some types of averting may thus decrease exposures but harm utility. Smoke emissions
334 also generate both benefits and costs that are unrelated to health, such as fouling household
335 goods and assets (e.g., house walls), driving out insects, or producing valuable (or possibly
336 uncomfortable) heat (Jeuland and Pattanayak, 2012, Parikka, 2004, Biran et al., 2007). Similarly,
337 households often find the taste of certain foods to be better if these are cooked over an open
338 flame (Bhojvaid et al., 2014), or may prefer the physical appearance or other aspects of goods
339 that release greater amounts of toxic compounds into the household environment. Averting
340 behaviors that change the production of these benefits and costs will therefore also affect
341 utility.

342 Fourth, by treating knowledge as a costly input, this formulation highlights the important role
343 that is often played by lack of awareness of averting solutions. Constraints on knowledge about
344 the effectiveness of prevention behaviors in improving environmental quality, and on the
345 health or other benefits that these may deliver, receive consistent mention in the literature
346 (Orgill et al., 2013, Pattanayak and Pfaff, 2009, Ashraf et al., 2013). Conversely, higher levels of
347 education are often found to be positively related to the adoption of averting behaviors.

348 Fifth, the model acknowledges the role of preference parameters θ in influencing behavior in
349 the production of household air quality and health. These preference parameters may relate to
350 a household's relative weighting of immediate versus long-term benefits (i.e., time
351 preferences). Time preferences will influence whether households make upfront investments in
352 preventive health behavior or technologies that deliver benefits only gradually or at some date

353 far in the future, for example in avoiding the many chronic respiratory disease conditions that
354 potentially affect adults (Speizer et al., 2006, Atmadja et al., 2014). Time preferences will also
355 affect how households perceive the tradeoff between technologies or interventions that cost
356 more initially (e.g., efficient and advanced stoves, or investment in mold removal) versus those
357 with higher running costs (e.g. inefficient traditional stoves, or installation of fans that run on
358 electricity).

359 Given that sickness is not a certain outcome of poor environmental quality and that the efficacy
360 of preventive technologies and the cost of any episode of illness are probably not fully known
361 to households, risk and ambiguity preferences will also influence averting behavior (Finkelstein
362 and McGarry, 2006, Courbage and Rey, 2006). Risk averse households will typically seek out
363 options that help insure them against poor outcomes, including averting/defensive
364 expenditures. If the effectiveness of these preventive behaviors is unknown, however, risk and
365 ambiguity aversion may lead to the opposite situation where a household does not invest
366 (Treich, 2010).

367 Sixth, the model includes a formal link between both sickness and environmental quality on the
368 one hand, and government policy on the other. Environmental quality clearly increases with
369 effective government regulation of the negative externalities associated with pollution. Perhaps
370 less obviously, government action can also influence the quasi-public goods that are household
371 and community averting via subsidy or mandating adoption of certain technologies or
372 behaviors (e.g., testing for radon at the time of purchase of a new home) (Andalón, 2013). The
373 motivation for such policies could be to improve efficiency (by reducing negative spillovers on
374 others), but need not be. Distributional pro-poor concerns, or paternalistic motivations aiming

375 to correct common failings of private decision-making may also apply (Loewenstein et al.,
 376 2007). Subsidies can also take the form of supports for the supply chain or complementary
 377 investments that make prevention technologies available – for example rural electrification that
 378 allows for wider use of electric stoves and heaters in the place of biomass-burning technologies.
 379 Of course, such supports may also lead to greater generation of ambient pollution, when the
 380 production of such complements generates harmful emissions, or when there is substantial
 381 crowd out of private averting.

382 *3.3. Implications for private averting behavior*

383 As discussed in P&P, this model points to a number of economically relevant concepts for
 384 understanding the nature of the household air pollution problem. In particular, the solution of
 385 the utility maximization problem represented in equation 1 equates marginal opportunity costs
 386 (in terms of material, knowledge and time) with the marginal benefit produced by increasing
 387 consumption, leisure, and household environmental quality, on the one hand, and reducing
 388 sickness on the other. Extending from P&P, the reduced form of the first order condition for
 389 optimal averting is:

$$u_a + u_s \cdot (s_a + s_e \cdot e_a) + u_e \cdot e_a - \mu \cdot w \cdot s_a = \lambda \cdot f_a + \gamma \cdot g_a. \quad (2)$$

390 Using the other first order conditions to the maximization problem, this expression simplifies
 391 to:

$$u_a + u_s \cdot (s_a + s_e \cdot e_a) + u_e \cdot e_a - \mu \cdot w \cdot s_a = w \cdot a_t + p \cdot a_m + r \cdot a_k, \quad (3)$$

392 where the left-hand side represents the marginal benefit of averting. This benefit includes the
 393 marginal utility produced by direct averting (term 1, which may in some cases be a net marginal

394 cost as discussed above), reduced pain and suffering due to illness (term 2), an improved
395 aesthetic environment (term 3), and lost work days (term 4). The right-hand side expression
396 pertains to the costs of this averting, in time, material and knowledge acquisition, which are
397 often referred to as defensive or averting expenditures. It is worth noting that these
398 expenditures may involve sorting and migration into locations with better environmental
399 quality (Tan Soo, 2014); in the environmental economics literature such behaviors have
400 typically been studied using property hedonic models applied to the case of responses to
401 outdoor air quality (Smith and Huang, 1995).

402 One of the implications of this model is to organize our understanding of how households value
403 improvements in air quality, or their marginal willingness-to-pay, mWTP. Starting with the
404 result in Harrington and Portney's (1987) seminal article, this type of model has repeatedly
405 been used to derive a micro-economic measure of the value of improvement in environmental
406 quality. In particular, four economic concepts taken together – averting costs, costs of illness,
407 opportunity costs of lost work days, and monetary value of pain and suffering – indicate the
408 value of a better environment (Pattanayak et al., 2005).

409 The expression in equation 3 also provides the basis for exploring implications of the model
410 using comparative statics (Pattanayak and Pfaff, 2009). Namely, reductions in the prices of
411 inputs should increase demand for averting. Increases in perceptions of the direct (joint
412 production) benefits of averting should similarly increase demand, as will increases in its effects
413 on aesthetics and on health. These changes could be facilitated by a variety of interventions for
414 which we will consider the empirical evidence more carefully in Section 4.2, including subsidies
415 on materials, relaxing liquidity constraints that preclude large upfront investments, provision of

416 new and useful information, technological changes that improve the efficiency or aspirational
417 value of averting, or social marketing that moves perceptions of the value of averting behaviors.
418 Meanwhile, reduced income and productivity, tighter budget constraints, and exogenous
419 changes to the environment that improve health, will tend to decrease demand.

420 *3.4. Some complications*

421 The idea that interventions to reduce the marginal costs of averting behaviors should increase
422 averting and thus reduce sickness may seem obvious, but it is unfortunately overly simplistic for
423 a number of reasons. For one, reduced prices generate a positive income effect for households.
424 This will lead to a shift towards greater consumption and leisure, which will at least partially
425 offset the substitution effect induced by lower prices. How these income and substitution
426 effects change investments in health vs. more consumption and leisure is of course an empirical
427 question, which depends partly on the shapes of the indifference curves for each of these utility
428 generating goods. In addition, 'averting investments' depend on their relative returns, which
429 may be low with existing technologies (i.e., materials) and knowledge. In particular, if averting
430 directly contributes to utility through reduced sickness ($u_s \cdot s_a \gg 0$) or improved
431 environmental quality ($u_s \cdot s_e \cdot e_a \gg 0$; $u_e \cdot e_a \gg 0$), then changes in prices will have a
432 relatively stronger effect on averting, all else being equal. Conversely, P&P discuss a case where
433 free testing to inform households about the presence of a contaminant may be insufficient if
434 general knowledge about the risks of that contaminant are not understood (which corresponds
435 to how $s_e \cdot e_a$ affects utility).

436 On the other hand, when averting behavior has a direct negative effect on utility ($u_a < 0$), due
437 to aesthetic preferences, then there may be little to no shift in such behaviors from reduced

438 prices. This may be particularly true if there are diminishing marginal benefits of reduced
439 sickness and increasing marginal costs of these negative aspects of behavior change.

440 Second, we should re-consider interactions between various averting inputs. For example, a
441 household may choose to offset better materials with less learning or decrease time spent on
442 averting. These will both indirectly increase consumption, through greater wage income or
443 lower expenditures. Similar effects can be seen for responses to other changes in averting input
444 costs, and the total effect will again depend both on the shapes of the production relationships
445 for sickness and environmental quality, and on the tradeoffs across goods in the utility function.
446 Perhaps equally important, the degree of substitution that is possible across averting inputs
447 seems critical. For example, if markets for clean stoves and fuels are missing and the health
448 production function requires these materials, then subsidized knowledge will be insufficient.

449 Third, from the main model, we can observe that even when averting increases, if $u_c \gg 0$,
450 there will be increased demand for consumption despite the negative effect this consumption
451 has on environmental quality. This polluting effect of consumption could thus cancel out health
452 and environmental benefits from increased averting. In other words, given that $e_c < 0$, the
453 increased consumption induced through the income effect may in fact lead to greater sickness.
454 This is the mechanism behind the idea that households might respond to cleaner cooking
455 technologies by increasing the amount of cooking they do, which has clear implications for
456 health benefits and fuel savings (Chaudhuri and Pfaff, 2003).

457 Fourth, there are a variety of complex connections between behavior and the environment that
458 occur through broader community effects. P&P discuss the fact that one household's averting

459 behaviors – perhaps induced by lower prices for chimney construction, for example – may in
460 some cases decrease community environmental quality ($E_a < 0$) and lead to increased
461 downwind health impacts, due to porous home construction or time spent outdoors. Other
462 types of behavior (e.g., adopting cleaner stoves, where $E_a > 0$) might in contrast induce
463 positive spillovers for health. In addition, when community averting increases due to reduced
464 prices, this could reduce the marginal benefits of private averting because demand is
465 prevalence elastic ($s_A < 0$). That is, as the air gets cleaner and the perceived prevalence of the
466 disease decreases, the interest in averting declines. The same logic also applies when
467 government policy G improves household environmental quality. Given these various
468 complications, it seems appropriate to examine the empirical evidence on the economics of
469 HAP. This is the topic to which we next turn.

470

471 **4. Empirical evidence on the economics of household air quality**

472 This section reviews the empirical evidence related to household investment in averting
473 behavior as described in the model presented above. We focus primarily on this evidence as it
474 relates to household stove and fuel use, because this is by far the most significant contributor
475 to the global burden of disease from HAP, as discussed in Section 2. We first consider the
476 evidence from observational studies, and then turn to the results of experimental or quasi-
477 experimental studies.

478 *4.1. The production of HAP: Evidence from observational studies*

479 We discuss findings on three aspects that emerge from observational studies aimed at
480 understanding the economic dimensions of HAP: 1) the determinants of exposure to HAP

481 (especially from solid fuel use); 2) valuation of the economic costs of HAP; and 3) the
482 effectiveness of private averting behavior for mitigating these negative consequences.

483 Turning to the first of these issues, the empirical literature on biomass fuel use by households –
484 in exposure science, epidemiology, and economics – helps to explain why harmful emissions are
485 generated inside the home. In this regard, Larson and Rosen (2002) first applied a household
486 production framework to study the demand for improved household air quality. Findings from a
487 range of studies of the determinants of adoption largely mirror those from the wider literature
488 on environmental health behavior in other domains, e.g., water-related disease, or malaria
489 prevention (Lewis and Pattanayak, 2012). In particular, adoption of cleaner technologies is
490 correlated with household-level demographic and socio-economic factors including higher
491 income, access to credit / liquidity, increased education and awareness of the negative effects
492 of air pollution, and gender of the head of household (Jeuland et al., 2014a, Jack, 2004, Gupta
493 and Köhlin, 2006, Farsi et al., 2007, Gebreegziabher et al., 2012, Papineau et al., 2009, Bensch
494 et al., 2014). Many of these same factors are identified in the literature on demand for radon
495 mitigation (Wang et al., 1999, Riesenfeld et al., 2007). Several recent studies have also applied
496 discrete choice experiments to explore the heterogeneity in household demand for different
497 features of improved cook stoves (ICS) (Jeuland et al., 2014a, van der Kroon et al., 2014).

498 This literature on household solid fuel use also highlights the role of supply-side influences,
499 including the availability or prices of clean alternatives like LPG, or the prices, ease of use, and
500 adaptability of ICS for traditional food preparations (Akpalu et al., 2011, Gupta and Köhlin,
501 2006, Venkataramani and Fried, 2011, Ruiz-Mercado et al., 2011, Alem et al., 2013). Some
502 studies consider how the adoption curve for clean stoves evolves over time (Beyene and Koch,

503 2013), and the striking lack of development of a supply chain for alternatives to traditional
504 stoves (Lewis et al., 2014a). Recently, Lewis et al. (2014c) conducted a macro-scale quantitative
505 appraisal of global ICS sales using multivariate regression analysis of a unique dataset on
506 product and organization features of more than 200 organizations across the world. They find
507 that stove sales rose from 970,000 in 2008 to 2,800,000 in 2010, and that greater sales were
508 associated with: (a) testing stoves, (b) low prices, (c) large organizations, especially
509 governments. They confirm that although organizations are located in countries with high levels
510 of respiratory illnesses and biomass fuel use, sales levels are only correlated with the extent of
511 biomass fuel use and not health.

512 Turning to the second issue, valuation of the economic costs of household air pollution,
513 research to date is surprisingly limited. While the recent epidemiological literature is rich with
514 findings on the ill effects of burning of solid fuels for a variety of health endpoints (as discussed
515 in Section 2), the majority of valuation studies for improved indoor air quality come from
516 middle- or upper-income countries (e.g., Chau et al. (2008); Carlsson & Johansson-Stenman
517 (2000)). Furthermore, most of these relate to occupational issues, applying the hedonic
518 property valuation method (Addae-Dapaah et al., 2010) or focusing on the link between office
519 air quality and work productivity (Wyon, 2004, Fisk and Seppanen, 2007, Wargocki et al., 2000).
520 With regards to HAP, a few studies have used data from household surveys to determine the
521 economic damages to health from use of solid fuels, applying valuation concepts such as cost-
522 of-illness and the value of a statistical life (Arcenas et al., 2010, Pant, 2012). A small set of cost-
523 benefit analyses of improved technologies have also incorporated environmental co-benefits –

524 in terms of reduced forest degradation and global climate damages (Jeuland and Pattanayak,
525 2012, Hutton et al., 2007).

526 The third aspect of the HAP problem identified above concerns the effectiveness of behaviors
527 to mitigate the negative consequences of biomass burning. In this regard, there is fairly good
528 evidence that use of cleaner stoves and fuels is associated with lower time spent cooking and
529 collecting fuel. Brooks et al. (2014) for example find that rural LPG stove owners consume less
530 biomass, and spend less time cooking and collecting fuel than non-owners, after accounting for
531 community characteristics and observed differences across households. Nepal et al. (2011)
532 offer contrasting evidence, showing that some ICS owners have higher firewood consumption
533 than traditional stove users. If ownership of multiple stoves increases cooking and fuel
534 consumption through an income effect, fuel use and pollution may also increase.

535 There is a growing literature on the importance of fuel and stove choice in determining
536 household and individual exposures to air pollution (Smith, 1993, Ezzati et al., 2000). For
537 example, Pant et al. (2014) and Lewis et al (2014b) both find evidence of lower exposures
538 among users of clean technologies after controlling for various household level confounders. A
539 more limited and inconclusive set of studies explore the effects of home design and behavioral
540 responses that improve ventilation or decrease exposures – including keeping doors and
541 windows open during cooking (Dasgupta et al., 2006, Pitt et al., 2006). For example, Dasgupta
542 et al. (2006) find that structural features greatly influence air pollution levels, whereas Pitt et al.
543 (2006) argue that the primary response for coping with poor air quality is in terms of intra-
544 household allocation of time and cooking tasks. In particular, women with worse health have
545 greater exposure to smoke, while those with younger children have lower exposures.

546 Turning to the health impacts of adopting cleaner cooking technology, Mueller et al. (2011)
547 conduct one of the few studies that control for differential selection into clean stove
548 ownership, and find that cleaner stoves do improve health outcomes. In general, though, the
549 lack of rigorous evidence on this question is best explained by a collective set of facts and
550 challenges, including (i) the nonlinearity of the exposure-health response function, (ii) low
551 levels of adoption of cleaner technologies in many settings and potential for confounding of
552 impacts by unobservables, and (iii) importance of behavioral responses to ownership of cleaner
553 technologies.

554 Indeed, one of the most important recent findings from the environmental health literature on
555 stove emissions relates to the shape of the relationship between exposures and health risks.
556 Decades of work have contributed to a broad consensus that particulate emissions (PM_{2.5})
557 from biomass burning must reach extremely low levels to deliver a significant reduction in the
558 risk of ALRI (Ezzati and Kammen, 2001), which is the most readily observable short-term health
559 impact of averting behavior. Framed in terms of the household production model presented in
560 Section 3, sickness is highly nonlinear in air quality. The health production curve stays flat and
561 at very low levels over a wide range of environmental quality, and only rises (steeply) once a
562 high level of environmental quality has been achieved (Burnett et al., 2014). Achieving health
563 benefits – at least with respect to particulate matter – therefore requires a very significant level
564 of household averting that is complemented by a relatively clean ambient environment.

565 In rural environments in low-income countries, where ambient air quality is often relatively
566 good, households tend to be poor, have low education and limited awareness of the negative
567 impacts of smoke. They also may have fairly ready access to biomass fuel, and limited access to

568 alternative energy supplies (Gebreegziabher et al., 2012, Lewis et al., 2014a). Budget and
569 information constraints and relatively low biomass fuel costs thus limit investment in pollution-
570 averting behavior, and household air quality is low and dominated by pollution from inefficient
571 biomass cooking. It is unclear whether providing cleaner alternatives in such settings will result
572 in sufficient adoption and reduction of pollution to observe health impacts. In contrast, the
573 higher-income and better-educated households in urban areas have greater demand for
574 averting technologies, and often face lower net prices for defensive expenditures (due to the
575 higher cost of biomass fuel in urban areas) (Gundimeda and Köhlin, 2008). Yet ambient air
576 quality in urban environments of lower-income countries may be poor due to higher population
577 density and other sources of pollution, and household air quality could thus be compromised by
578 low ambient air quality (Papineau et al., 2009).

579 In fact, the lack of effectiveness of averting behavior for delivering health improvements
580 through reductions in household air pollution is not limited to solid fuel use alone. With radon,
581 for example, there is evidence that information can change risk perceptions (Smith et al., 1990),
582 but that household adoption of recommendations for mitigation following testing is often low
583 (Ford and Ehemann, 1997). There is little to no published evidence that household averting
584 behavior has any impact on health, and the cost effectiveness of policies to reduce exposures to
585 these contaminants has also been controversial. For example, Gray et al. (2009) find that radon
586 prevention is only cost effective in the UK if conducted at the time of construction of new
587 homes, due to the high cost of remediation once a house has been constructed.

588 *4.2. The production of HAP: Evidence from analyses of interventions and policies*

589 The literature on evaluation of policies and interventions to reduce OAP is fairly rich – see for
590 example Portney (1990) for discussions of the value of amendments to the US Clean Air Act in
591 the early 1990s, Stavins (1998) on lessons from US SO₂ emissions trading policies, or
592 Greenstone and Hanna (2014) for a recent analysis of the value of air pollution regulations
593 enacted in India. Interventions to address household air pollution, in contrast, have received
594 much less attention, and perhaps only partly because of the lack of clear evidence that clean
595 technologies cause measurable health improvements.

596 There are likely many reasons for this relative lack of evidence in support of interventions to
597 decrease HAP. First, the idea of intervening in this environmental health domain – in contrast to
598 a longer tradition of donor activity in water and sanitation or malaria control – is fairly new; the
599 GACC for example was only formed in 2010. A second contributing factor may be that the
600 problems of cooking technology adoption have only recently been highlighted as major issues
601 worthy of study on their own. This lack of attention to the demand side of the intervention
602 equation may partly explain why previous top down efforts, for example the National
603 Programme on Improved Chulhas, met with limited success and achieved only low uptake of
604 favored technologies (Kishore and Ramana, 2002).

605 The momentum on these questions is now changing, however, and there are today increasing
606 efforts to promote a variety of cleaner technologies across a range of low-income settings.
607 These efforts are allowing for greater use of experimental or quasi-experimental designs
608 developed to answer questions that are specifically about adoption, in addition to the more
609 traditional focus on impacts.

610 Contributing to the evidence on demand for improved cooking technologies, several studies
611 have used randomized designs to assess the role of prices, financing, preferences, and
612 information in affecting purchasing decisions. For example, Pattanayak et al. (2014) use
613 experimental data from rural northern India to show that demand for ICS (like many other
614 preventive health goods) is highly price elastic in the same locations, such that modest
615 subsidies have a large effect on purchases. Moreover, preferences for the improvements
616 promised by ICS technology clearly affect the likelihood of purchasing an ICS, the choice of an
617 ICS, and the extent to which a household uses (and therefore benefits from) an ICS (Jeuland et
618 al., 2014b). These issues have obvious implications for stove promotion programs, which
619 generally do not allow beneficiaries to choose between several technologies. In another setting,
620 households in Uganda appeared to consider an ICS to be a risky investment, such that rent-to-
621 own models or sales approaches that allowed payment over time substantially boosted
622 adoption (Levine et al., 2013, Beltramo et al., 2014b). Finally, there is recent evidence on the
623 role of neighbor and decision-leader preferences in affecting purchasing decisions (Miller and
624 Mobarak, 2013, Beltramo et al., 2014a). Taken together, these two studies appear to indicate
625 that such influences may have an asymmetric effect on purchases, in that negative signals
626 about stoves reduce purchase, while positive ones have little effect.

627 Yet even with this new focus on demand, technological aspects continue to challenge the
628 design of effective interventions and policies aimed at reducing the health impacts of solid fuel
629 combustion. Much hope has been placed on improved efficiency biomass stoves because these
630 would not require a large scale change in fuel supply (e.g., to electricity or gas). Nonetheless,
631 evidence of improved air quality from such biomass stove interventions is limited, with only a

632 few intervention trials showing modest reductions in individual exposures to particulates
633 (Hartinger et al., 2013, Rosa et al., 2014, Smith et al., 2011). Similarly, only two experimental
634 evaluations have shown evidence of improvements in household health from such technologies
635 (Smith et al., 2011, Bensch and Peters, 2014). Both of the latter studies noted improvements in
636 self-reported health, but Smith et al. (2011) found only statistically insignificant reductions in
637 diagnoses of pneumonia cases from use of a ventilated biomass ICS. In a quasi-experimental
638 study, Yu (2011) combined a difference-in-difference methodology with matching techniques to
639 show that ICS and behavioral interventions in China both contributed to reduced ALRI. On the
640 negative side, Hanna et al. (2012) conducted a long-term randomized evaluation of biomass ICS
641 in Orissa, India, and failed to find any evidence of health improvements. Collectively, these
642 results are consistent with the idea that efficient biomass stoves may not reduce exposures to
643 levels sufficient to achieve health benefits, and the null results in Hanna et al. (2012) are
644 probably also related to breakage and low sustained use of the ICS that was promoted in the
645 intervention.

646 The evidence on firewood savings from randomized field experiments of efficient biomass
647 stoves is also limited but is less ambiguous than that for improved health (Bensch and Peters,
648 2014, Gebreegziabher et al., 2014). This lends credibility to the results from observational
649 studies (described above) that indicate that such technologies do reduce fuel expenses.

650 Importantly, there has only been one impact evaluation of an intervention to promote a
651 technology that uses cleaner commercial fuels, probably because ensuring supplies of such
652 alternative fuels in most relevant settings (predominantly rural and low income) requires major
653 complementary investments in the supply chain for fuels. Pattanayak et al. (2014) found that

654 households who were subjected to a stove sales pitch and received subsidies in rural India use
655 less biomass fuel than control households, though they continue to use their traditional stoves
656 alongside the new stove. Work to assess the impacts of these stoves on air quality and health is
657 ongoing.

658

659 **5. Conclusions**

660 Traditional energy technologies and consumer products contribute to household well-being in
661 diverse ways, but often damage household air quality. We began this review with a discussion
662 of the generation of HAP at a global scale, but noted that the negative effects of HAP
663 predominantly arise from cooking and heating. Drawing on the theory of household production
664 of improved health, we illustrated the ambiguous relationship between household utility and
665 adoption of behaviors and technologies that decrease air pollution.

666 Turning to the empirical literature, five generalities emerge. First, most research has examined
667 how demand for HAP reduction varies by income, education, and liquidity. A smaller literature
668 has argued for more attention to supply drivers such as pricing plans, appropriate technology,
669 supply chain, complementary infrastructure (roads, banks), and local institutions.
670 Unfortunately, most of this work relies on convenient cross-sectional samples and therefore
671 remains correlational.

672 Second, economic valuation of the HAP reduction benefits is surprisingly limited. While the
673 recent epidemiological literature finds that solid fuels impair health, very little of that is coupled
674 with behavioral or economic data to allow estimation of benefits. Further, most valuations of
675 HAP reduction come from middle or upper-income countries and focus on occupational health.

676 Third, household behavioral adaptations (averting and coping behaviors) can reduce fuelwood
677 use and to some extent HAP exposures. However, these gains do not always translate into
678 improvements in health outcomes, possibly due to some combination of (i) nonlinearity in the
679 exposure-health response function, (ii) low adoption of clean technologies, and (iii) behavioral
680 responses to ownership of cleaner technologies that undermine health benefits.

681 Fourth, most knowledge about effective policies and programs come from studies of OAP in
682 high income countries, not from careful evaluations of policies to reduce either OAP or HAP
683 carried out in poor regions of the tropics and sub-tropics. There is a small and growing
684 experimental literature that attempts to fill this gap, but it would be premature to generalize
685 these findings.

686 Fifth, technological optimism remains the Achilles heel of the HAP conundrum. The existing
687 improved biomass cookstove technologies are simply not clean enough, especially at prices that
688 will allow scaling up to serve 3 billion people around the world. Unfortunately, there is no
689 promising pipeline for developing and deploying sufficiently clean biomass cookstoves
690 (Sovacool, 2012).

691 These findings and challenges point to a set of important knowledge gaps that are critical to
692 better understanding the economics of household air pollution. Research and evidence
693 gathered to date have been extremely limited in several domains. Therefore, we believe that it
694 is vitally important to build a research program that addresses the following issues:

695 First, we need a better understanding of how improved biomass-burning stoves can reduce HAP
696 burdens in low-income countries. In part because they do not require a large change in the

697 supply of fuel, such stoves have received significant attention in recent years. Yet it is important
698 to recognize that biomass-burning ICS have been heavily promoted in the past at great cost and
699 with little success, for example as early as the 1980s (Barnes et al., 1993, Manibog, 1984, Gill,
700 1987). It is particularly critical for economic research to apply rigorous impact evaluation
701 methodologies, including randomized control trials and quasi-experimental approaches, to
702 better understand household demand for, and benefits obtained from, such technologies.
703 Rather than simply assuming the superiority of the latest innovative ICS model, such
704 evaluations should also do more to leverage learning from recent studies that point to the
705 importance of incorporating and accounting for user preferences into intervention designs
706 (Bensch and Peters, 2014, Gebreegziabher et al., 2014, Jeuland et al., 2013).

707 Future evaluations should also better anticipate the multitude of household cooking
708 adjustments. For example, positive income effects due to fuel savings may induce greater
709 cooking and therefore increase HAP (Chaudhuri and Pfaff, 2003). Or a new stove may induce
710 changes in diet if the relative prices of different food preparations change with technology
711 design. It may also influence the allocation of time spent in locations with varying levels of
712 pollution (e.g., inside the home, outside, or at work), with important implications for overall
713 exposures and health benefits. Finally, it may influence investment in water and sanitation
714 services or bednets, depending on whether interventions to address different health impacts
715 are seen as complements or substitutes (Dow et al., 1995).

716 Second, it is important to value the full economic benefits of a transition towards cleaner
717 options and HAP reductions. This includes not only the private health costs (or benefits) of
718 inefficient (or improved) stoves to households, an area about which considerable uncertainty

719 remains, but also the valuation of environmental (e.g., pressure on local forests and loss of
720 ecosystem services) and health externalities associated with such technologies. For the
721 valuation of private benefits, studies have primarily focused on the demand for specific
722 technologies; there is likely an opportunity to study whether individuals are willing to pay for a
723 cleaner home environment by applying hedonic models to study variation in property value and
724 variation in home infrastructure or designs. One relevant and related question that has been
725 ignored by economists concerns the connection between ambient air quality (the more
726 traditional domain of interest to economists working on air pollution (Pearce, 1996)) and a
727 household's own emissions, and the ways in which this connection may modify incentives for
728 private adoption of cleaner technologies. Finally, the extent to which costs and benefits vary
729 across space and time – which is of vital importance for design of incentives that better achieve
730 socially desirable levels of investment in pollution reduction – deserves greater attention
731 (Jeuland and Pattanayak, 2012).

732 Third, perhaps because of challenges related to study design, little is known about the extent to
733 which incentives for averting behaviors, and the policies that could create such incentives, vary
734 with complementary supply-side factors, such as roads and market connectivity, maintenance
735 and servicing of stoves, local institutional involvement and capacities, and other vital
736 infrastructure. Many of these complementary inputs are quasi-public goods that are
737 undersupplied in low-income settings and that have the potential to fundamentally change
738 household calculations of costs and benefits. For example, a recent intervention to promote
739 stoves in the Indian Himalayas effectively solved supply chain constraints by providing stoves at
740 the doorstep of the potential consumer (Pattanayak et al., 2014).

741 Fourth, the importance of these quasi-public goods broadly remind us about the widespread
742 phenomena of thin, incomplete and or missing markets for many inputs and outputs in these
743 settings. Missing markets (and associated transaction costs) can imply that households face
744 effective shadow prices that are greater (or less) than 'market' prices, for material inputs for
745 example (which had to be subsidized in the Himalayan case). It also implies that if the
746 intervention is designed assuming strictly neo-classical assumptions of rational agents making
747 choices in complete market settings, the market signals (e.g., in the form of subsidized
748 information) could be insufficient because they are dwarfed by non-market signals (e.g., local
749 norms or ethnic politics). Economists can play an especially important role here by applying
750 well-tested analytical tools to model the size, sign and drivers of the wedge between market
751 and shadow prices (Pattanayak, 1997). For example, if road or NGO quality changes the
752 effective price paid by households, we can first hypothesize and then field test how households
753 in communities with differential road or NGO quality will respond to a sales campaign.

754 Finally, the complementarity of supply and demand-side constraints discussed above point to a
755 bigger methodological concern. The dominant evaluation approach (e.g., RCTs) takes a mono-
756 causal view of the problem – not so much in asserting that the focus is on a sufficient variable
757 that impacts behavior, but on isolating one cause. Thus, researchers typically design and
758 conduct impact evaluations in locations with a strong enabling environment (or relatively high
759 supply of such quasi-public goods) for obvious reasons, but the applicability of such findings
760 and experiences to a broader scaling-up of similar activities is questionable. Indeed, studies of
761 the global cost-benefits and cost-effectiveness of different strategies to promote prevention
762 investment that utilize findings from such studies are likely optimistic (Whittington et al., 2012,

763 Jeuland and Pattanayak, 2012). The academic and practitioner communities must devise
764 creative ways to study multiple drivers of behavior change so that we can inform policies and
765 strategies that can avoid coordination failures.

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Figure captions

Figure 1. Ambient air pollution levels in cities worldwide (WHO, 2014).

Figure 2. People relying on solid cooking fuel by major region and country (Data from IEA, 2006; regions that are not shown have very small populations using solid fuels).

Figure 3. Global burden of disease in DALYs per 1000 people per year due to (Top panel) indoor and (Bottom panel) outdoor air pollution (Source: Data from WHO, 2007). [Note the difference in scales]

Tables

Table 1. Major Indoor Air Contaminants (Adapted from Franklin (2007)).

Contaminant	Typical Sources
Particulate matter	Outdoors, combustion sources such as cigarettes, wood stoves and candles, cooking, cleaning, general activity
Polycyclic aromatic hydrocarbons	Vehicle exhaust, cigarette smoke, cooking, wood smoke, pesticides, commercial / residential application of insecticides and herbicides, treated wood products
Nitrogen dioxide	Combustion sources particularly unvented gas or kerosene appliances
Volatile organic compounds	Cleaning agents, aerosol sprays, pesticides, paints, solvents, building materials, combustion sources, glues
Formaldehyde	Composite wood products such as particleboard, furnishings, combustion sources, ETS, cosmetics, paints
Environmental tobacco smoke (ETS)	Cigarettes, cigars, pipes
Biologicals (e.g. house dust mite, animal dander, mold, cockroaches)	Dampness, moisture, floor dust, bedding, insects, pets, pests
Radon	Soil and bedrock under homes, ground water

Table 2. Average Indoor Radon Concentrations in Select OECD Countries Bq/m³

Country	Arithmetic Mean	Geometric Mean	Geometric Std. Dev.
USA	26	25	3.1
Canada	28	11	3.9
Germany	49	37	2.0
Finland	120	84	2.1
Mexico	140	90	NA
Sweden	108	56	NA
UK	20	14	3.2
France	89	53	2.0
Worldwide	39		

Source: WHO (2009)

Notes: 100 Bq/m³ = 2.7 P/CL

Table 3. Radon-Related Excess Lung Cancer Mortality for Smokers and Never-Smokers

Radon Concentration	Lung Cancer Risk/1000 Pop	
	Smokers	Never-Smokers
20 p Ci/L	260	36
10 p Ci/L	150	18
8 p Ci/L	120	15
4 p Ci/L	62	7
2 p Ci/L	32	4
* 1.3 p Ci/L	20	2
** 0.40 p Ci/L	3	0

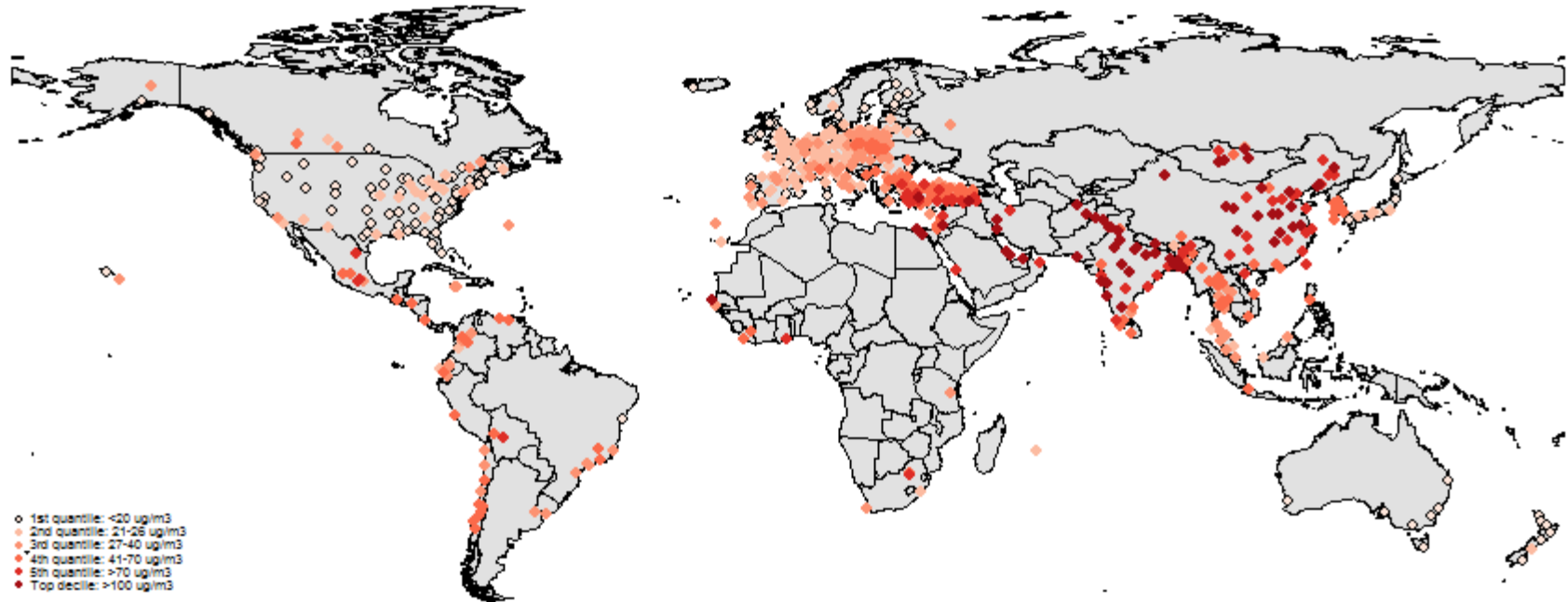
Source: USEPA (2014)

Notes: * Average Indoor Concentration ** Average Outdoor Concentration

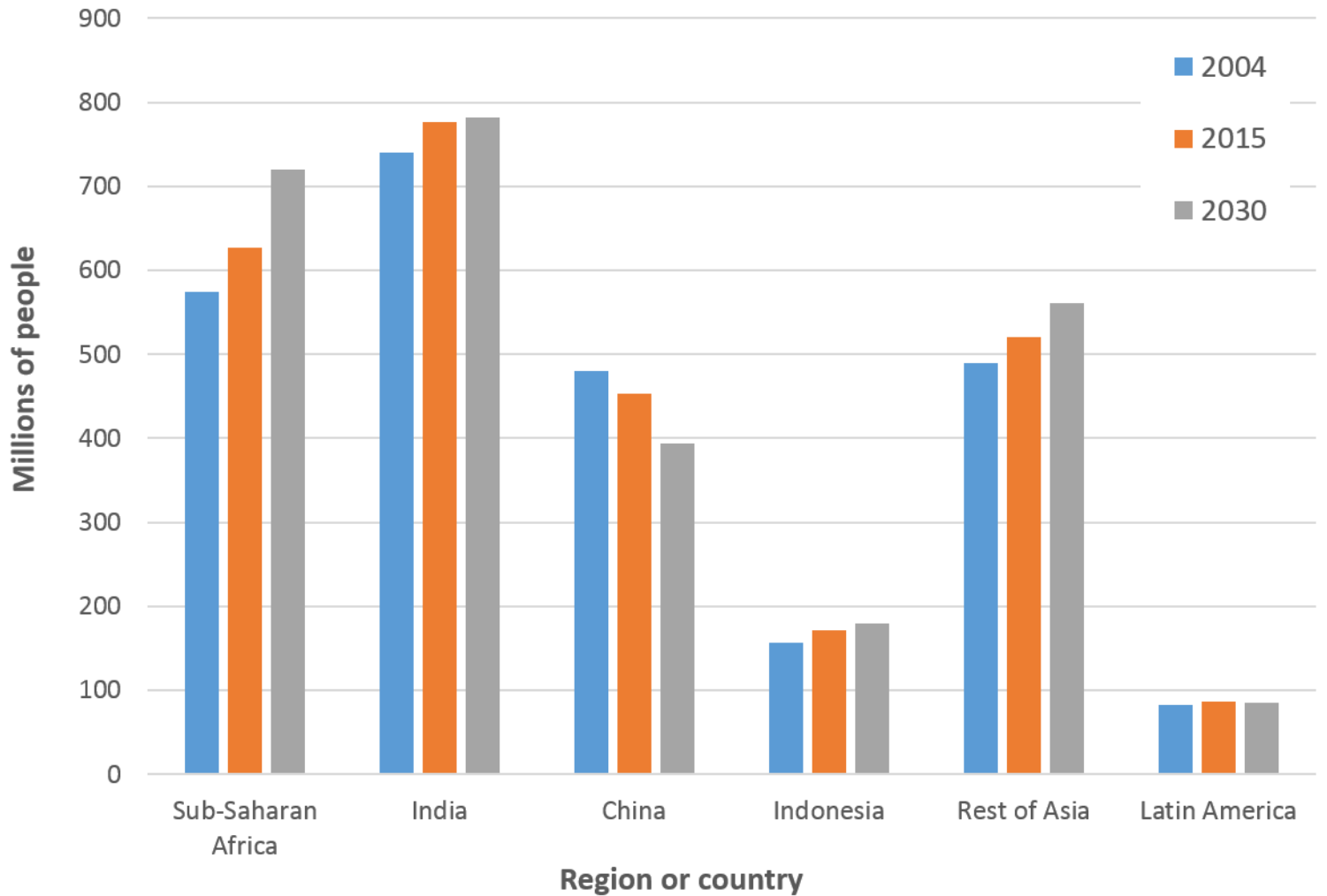
Table 4. Household Characteristics and Reliance on Solid Fuels in 8 Low and Middle Income Countries

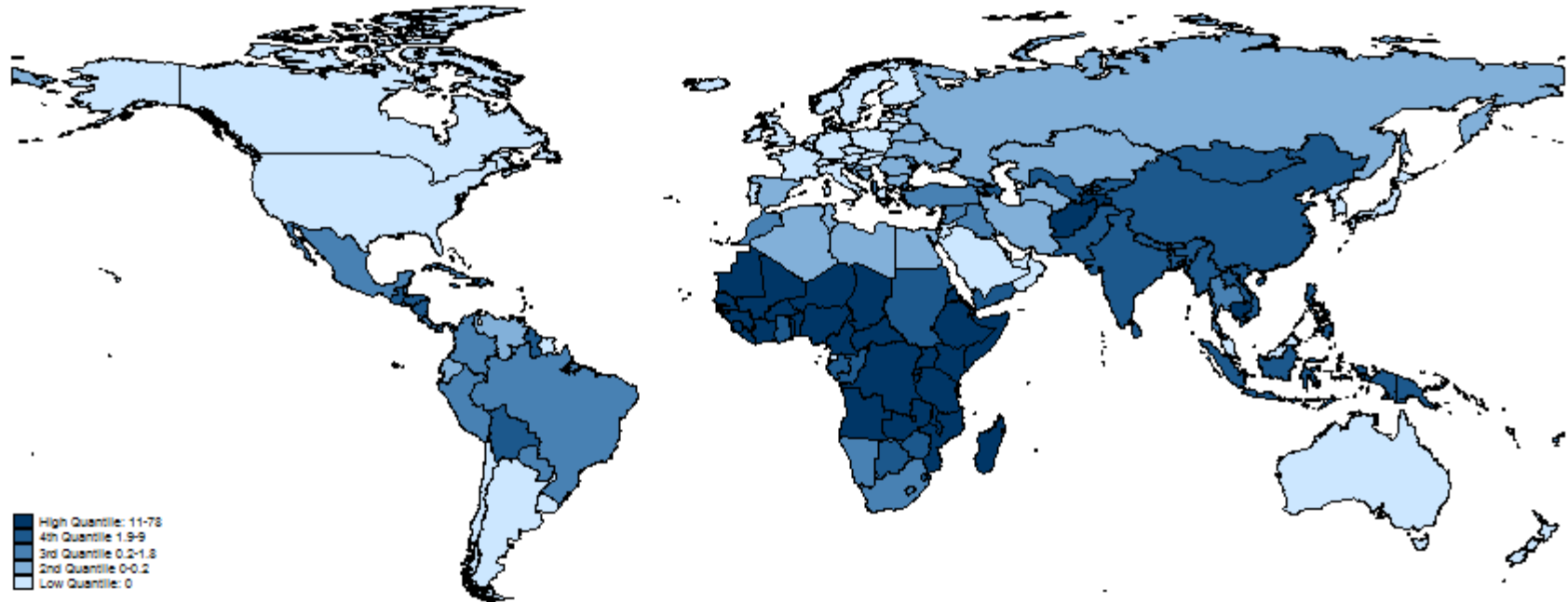
	Characteristics		Solid Fuels				
	Per Capita Expenditure (\$/Day)	% Urban	Fuelwood	Coal/Charcoal	Dung	Straw/leaves/twigs	Any Solid Fuel
Brazil	\$15.1	80.7%	16%	0			16%
South Africa	\$6.1	53.3%	31%	8%	1%		38%
Guatemala	\$2.70	43.1%	74%	12%			82%
Nicaragua	\$2.0	56.7%	66%	1%			67%
Ghana	\$1.80	36.7%	62%	46%			96%
Vietnam	\$0.60	24.1%	67%	18%		60%	89%
India	\$0.50	27.3%	72%	3%	37%		78%
Nepal	\$0.30	7.3%	78%	1%	28%	32%	96%

Source: Heltberg (2003; 2004).

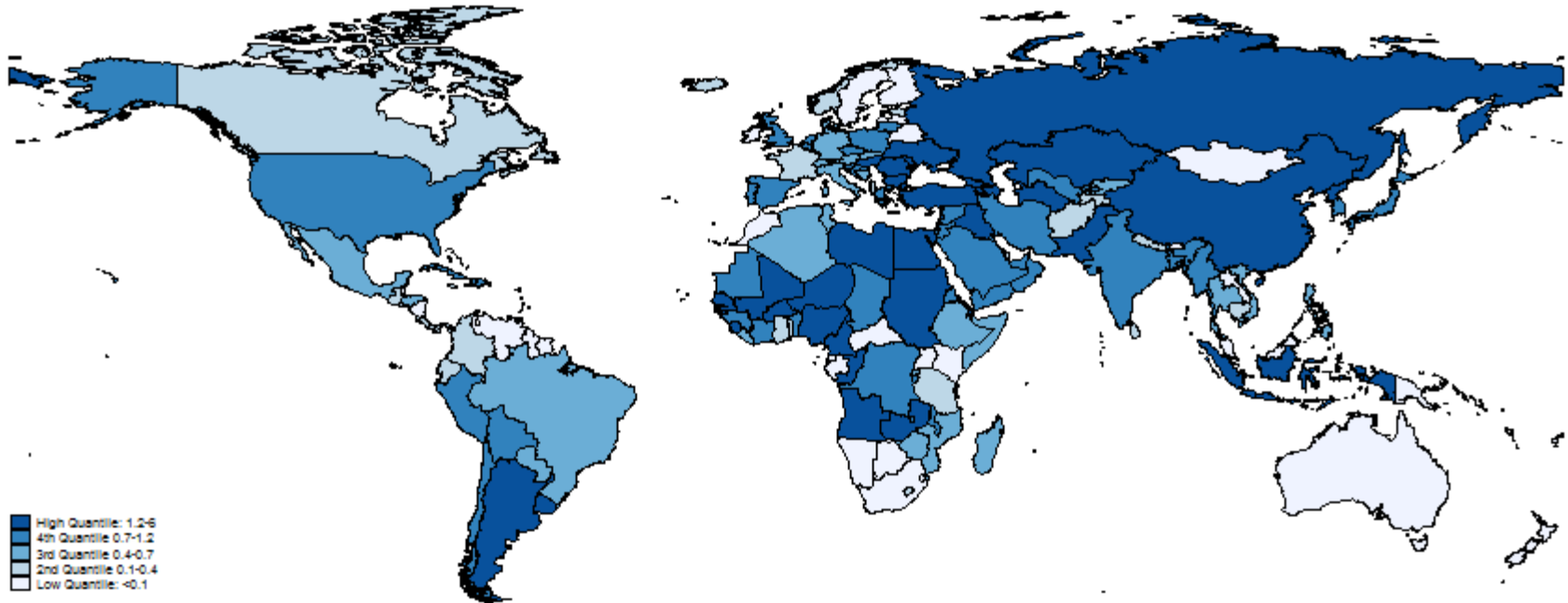


Date Source: WHO Cities Ambient Air Pollution Data for 2008-2013





Date Source: WHO 2004 Environmental Burden of Disease Data



Date Source: WHO 2004 Environmental Burden of Disease Data